Form: TH- 03 3/31/00



Final Regulation Agency Background Document

Agency Name:	18
VAC Chapter Number:	120
Regulation Title:	Professional Boxing and Wrestling Event Regulations
Action Title:	Amending
Date:	03/19/03

Please refer to the Administrative Process Act (§ 2.2-4000 *et seq.* of the *Code of Virginia*), Executive Order Twenty-Five (98), Executive Order Fifty-Eight (99), and the *Virginia Register Form, Style, and Procedure Manual* for more information and other materials required to be submitted in the final regulatory action package.

Summary

Please provide a brief summary of the new regulation, amendments to an existing regulation, or the regulation being repealed. There is no need to state each provision or amendment; instead give a summary of the regulatory action. If applicable, generally describe the existing regulation. Do not restate the regulation or the purpose and intent of the regulation in the summary. Rather, alert the reader to all substantive matters or changes contained in the proposed new regulation, amendments to an existing regulation, or the regulation being repealed. Please briefly and generally summarize any substantive changes made since the proposed action was published.

The changes incorporate changes to federal law effective May 1, 2000, insure consistency with state law, and incorporate clarifying changes. The changes also incorporate a change in the fee for a wrestling event license, making the fee cover more of the costs associated with providing officials for the events.

Statement of Final Agency Action

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Please provide a statement of the final action taken by the agency: including the date the action was taken, the name of the agency taking the action, and the title of the regulation.

The Director of the Department of Professional and Occupational Regulation adopted final Professional Boxing and Wrestling Event Regulations on November 21, 2002.

Basis

Please identify the state and/or federal source of legal authority to promulgate the regulation. The discussion of this statutory authority should: 1) describe its scope and the extent to which it is mandatory or discretionary; and 2) include a brief statement relating the content of the statutory authority to the specific regulation. In addition, where applicable, please describe the extent to which proposed changes exceed federal minimum requirements. Full citations of legal authority and, if available, web site addresses for locating the text of the cited authority, shall be provided. If the final text differs from that of the proposed, please state that the Office of the Attorney General has certified that the agency has the statutory authority to promulgate the final regulation and that it comports with applicable state and/or federal law.

Section 54.1-831 of the Code of Virginia gives the Department the authority to promulgate regulations which "implement the federal Professional Boxing Safety Act of 1996 (15 U.S.C. § 6301 et seq.) and protect the public against incompetent, unqualified, unscrupulous or unfit persons engaging in the activities regulated by this chapter."

http://www4.law.cornell.edu/uscode/15/6301.html

Purpose

Please provide a statement explaining the need for the new or amended regulation. This statement must include the rationale or justification of the final regulatory action and detail the specific reasons it is essential to protect the health, safety or welfare of citizens. A statement of a general nature is not acceptable, particular rationales must be explicitly discussed. Please include a discussion of the goals of the proposal and the problems the proposal is intended to solve.

The proposal makes many changes to conform with federal law. Examples include signed certifications for boxers, promoters, judges and referees. The boxer certification contains information regarding health and safety risks and therefore provides additional protection to the boxer. The other certifications relate to compensation and are designed to ensure that appropriate disclosures are made regarding all monies received by promoters and officials. In addition, a provision is added requiring contracts to provide minimum provisions as set forth in

the Association of Boxing Commissions Guidelines developed in accordance with federal law which will further protect boxers from unscrupulous promoters.

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Clarifying changes are also made, for example, definitions that repeat statute are deleted and new defintions of terms used throughout the regulations are added. In addition, language regarding Department procedures has deleted in some instances and clarified in other instances as appropriate. In some instances provisions are moved from one section to another to achieve clarity. In other instances, references to federal law are added for clarity.

The wrestling event fee is increased to permit the Department to recover more of the cost for providing officials for wrestling events.

A requirement for boxing referees to pass a prefight physical is added to ensure that all assigned referees can carry out their duties without risking their health.

Substance

Please identify and explain the new substantive provisions, the substantive changes to existing sections, or both where appropriate. Please note that a more detailed discussion is required under the statement of the regulatory action's detail.

8 VAC 120-40-10 – Scope - Delete the last paragraph regarding investigations. These provisions are in statute and need not be repeated in regulation.

18 VAC 120-40-20 – Definitions – Delete all definitions that repeat statute as follows: Boxer; Boxing; Cable Television System; Contractor; Department; Director; Event; License; Manager; Matchmaker; Person; Promote; Promoter; Trainer, Second or Cutman; Wrestler; and Wrestling. Amend definition of Boxer Registry to achieve consistency with federal law ("any entity certified by the Association of Boxing Commissions for the purposes of maintaining records and identification of boxers"; 15 USC § 6301). Add a definition of "assistant event inspector" as one who assists the event inspector. Add a definition of "firm", referenced in many sections, as follows: "Firm" means any sole proprietorship, general partnership, limited partnership, limited liability company, association or corporation or other business entity.

18 VAC 120-40-30 – License Required – Delete entire section. License required provisions do not belong in regulation, they belong in statute and are contained in § 54.1-829.

18 VAC 120-40-40. Add a paragraph D to read: "The department may deny renewal of a license for the same reasons as it may refuse initial licensure or discipline a current licensee.

18 VAC 120-40-50 – Fees – Increase the wrestling event fee to cover a larger portion of the expenses associated with providing officials for the event.

18 VAC 120-40-70 – Application requirements –

D (now C). Add a provision giving the Department the authority to deny an application if a criminal conviction or disciplinary action would adversely affect the applicant's ability while engaged in boxing or wrestling.

D.1.(now C.1.) Rewrite to require disclosure of all convictions. As currently written, requires the applicant to make a determination regarding the Department's judgment.

18 VAC 120-40-80 – Entry Requirements for a Boxer – Add a provision requiring a Federal ID prior to issuance of a boxer license; a requirement for a signed certification regarding health and safety risks as required by the Muhammad Ali Boxing Reform Act effective 5/26/00 (Section 7 of the Amendments); and a requirement to provide a complete professional record.

18 VAC 120-40-90 – Entry Requirements for Wrestler – Delete language in subsection C regarding suspensions and revocation, this is a qualification provision. (Add language to 18 VAC 120-40-430 giving the Department the authority to discipline a licensee for the same reasons it may deny licensure).

18 VAC 120-40-120 - Entry Requirements for a Promoter - Add a provision requiring the promoter to certify to the following on the application:

I understand that I am not entitled to compensation in connection with a boxing match, including gate fees, until I provide the Department with a copy of any agreement in writing to which I and any boxer participating in the match are parties; a statement made under penalty of perjury that there are no other agreements; a statement of fees, charges and expenses that will be assessed by or through me on the boxer, including any portion of the boxer's purse that I receive and training expenses; all payments, gifts or benefits I am providing to any sanctioning organization affiliated with the event; any reduction in the boxer's purse contract to a previous agreement between myself and the boxer. Further, I understand that I am not entitled to compensation, including gate fees, in connection with a boxing match until I provide the boxer I promote with the amounts of any compensation or consideration that I have contracted to receive from such match; all fees, charges and expenses that will be assessed by or through me on the boxer pertaining to the event, including any portion of the boxer's purse that I will receive and training expenses; and any reduction in a boxer's purse contract to a previous agreement between myself and the boxer.

This language is required by the Muhammad Ali Boxing Reform Act effective 5/26/00 (Section 13 of the Amendments).

 $18\ VAC\ 120\text{-}40\text{-}140$ - Requirements for approval to act as a boxing event inspector, inspector, referee, judge or timekeeper –

Add a provision requiring the judges and referees to certify the following on the application:

I understand that I am not entitled to receive any compensation in connection with a boxing match until I provide the department a statement of all consideration, including reimbursement for expenses that will be received from any source for participation in the match.

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This language is required by the Muhammad Ali Boxing Reform Act effective 5/26/00 (Section 14 of the Amendments).

18 VAC 120-40-190 – Duties of boxing referees – Add a requirement for boxing referees to pass a preflight physical.

18 VAC 120-40-250 – Promoter to provide copy of contract with boxer at weigh-in; penalty for noncompliance; contents of contract – Add a provision stating that all contracts must provide minimum provisions as set forth in the Association of Boxing Commissions Guidelines. This provision is based on amendments to federal law (Muhammad Ali Boxing Reform Act effective 5/26/00) which require the Association of Boxing Commissions to develop guidelines for minimum contractual provisions to be included in bout agreements and boxing contracts and further requires the states to follow these guidelines.

18 VAC 120-40-430 – Grounds for disciplinary action by the department – 1) Add a general provision stating that the Department may discipline a licensee for the same reasons it may deny licensure or renewal. Delete language regarding denial of licensure, this is a standards of conduct provision. 2) Add a provision regarding unsportsmanlike conduct. This language is required by the Muhammad Ali Boxing Reform Act effective 5/26/00 (Section 7 of the Amendments).

Issues

Please provide a statement identifying the issues associated with the final regulatory action. The term "issues" means: 1) the advantages and disadvantages to the public of implementing the new provisions; 2) the advantages and disadvantages to the agency or the Commonwealth; and 3) other pertinent matters of interest to the regulated community, government officials, and the public. If there are no disadvantages to the public or the Commonwealth, please include a sentence to that effect.

The advantage to the public and the Commonwealth resulting from the proposed regulatory changes is that the regulations will conform to federal and state law, therefore reducing confusion among the public and regulants. The regulations will also further protect the health of all regulants and officials. There are no apparent disadvantages to the proposed changes.

Statement of Changes Made Since the Proposed Stage

Please highlight any changes, other than strictly editorial changes, made to the text of the proposed regulation since its publication.

18 VAC 120-40-10. Add "non-amateur" in the second paragraph or read "including a promise of participation in a future non-amateur event."

18 VAC 120-40-20. Add a definition of "assistant event inspector". Add "assistant event inspector" to definition of "event officials". Modify definition of "rabbit punch" to read "means a blow delivered by a boxer against his opponent that strikes the back of the opponent's neck or head with a chopping motion or punch." Change the definition of "responsible management" (subsection 3) to read "the general partners of a limited partnership."

18 VAC 120-40-40. Add a paragraph D to read: "The department may deny renewal of a license for the same reasons as it may refuse initial licensure or discipline a current licensee."

18 VAC 120-40-50 B. Add "scheduled" to the beginning of subsections 1 and 2 to read "scheduled events".

18 VAC 120-40-70. Change the last sentence of the last paragraph of subsection C to read: "Subject to the provisions of § 54.1-204 of the Code of Virginia, the department may deny an application for a license if, in its judgment, the actions disclosed in subdivisions 1 and 2 of this subsection render the applicant unfit or unsuited to engage in boxing or wrestling."

18 VAC 120-40-100. Add the following sentence: "The department shall approve and issue all licenses in accordance with the standards established by the federal Professional Boxing Safety Act of 1996 (15 USC § 6301 et seq.), as amended."

18 VAC 120-40-110. Add the following sentence: "The department shall approve and issue all licenses in accordance with the standards established by the federal Professional Boxing Safety Act of 1996 (15 USC § 6301 et seq.), as amended."

18 VAC 120-40-120. Add the following sentence: "The department shall approve and issue all licenses in accordance with the standards established by the federal Professional Boxing Safety Act of 1996 (15 USC § 6301 et seq.), as amended."

18 VAC 120-40-130. Add the following sentence: "The department shall approve and issue all licenses in accordance with the standards established by the federal Professional Boxing Safety Act of 1996 (15 USC § 6301 et seq.), as amended."

18 VAC 120-40-170. Add "comply with all procedures established by the department and" to subsection C and add a new subsection D to read "The assistant event inspector shall perform all duties assigned by the event inspector".

18 VAC 120-40-180. Add "comply with all procedures established by the department and" to subsection D.

- 18 VAC 120-40-190. Add "pass a prefight physical performed by the ringside physician in accordance with 18 VAC 120-40-220, comply with all procedures established by the department and".
- 18 VAC 120-40-200. Add "comply with all procedures established by the department and".
- 18 VAC 120-40-210. Add "comply with all procedures established by the department and".
- 18 VAC 120-40-220. Add "comply with all procedures established by the department and". Add a new subsection 1 as follows: "Conduct a physical examination of each referee immediately before the contest to assure his fitness to act as a referee."
- 18 VAC 120-400-220. In new subsection 4 change "contest" to "action".
- 18 VAC 120-40-250 C. Add "and contained in the federal Professional Boxing Safety Act of 1996 (15 USC § 6301 et seq.), as amended."
- 18 VAC 120-40-260 3. Change "ringside physician" to "Association of Boxing Commissions".
- 18 VAC 120-40-290. Change "winding" to "roll"; change "cross the back of the hand twice" to "cover the hand"; add "not to cover the knuckles"; add a subsection E which states: "All boxing events shall be conducted in accordance with the rules set forth by the Association of Boxing Commissions. The Department may use the Championship Rules adopted by the Association of Boxing Commissions in any championship fight."
- 18 VAC 120-40-380 2e. Add "or head" to read "chopping to the back of the neck or head (rabbit punch)".
- 18 VAC 120-40-400. Add a subsection H to read: "Promoters must report to the department, within 24 hours of the completion of the event, the fees paid to the participants. Such report shall be on a form provided by the department or consist of copies of the contracts with the participants."
- 18 VAC 120-40-430. In subsection A add "or renewal" to the first sentence to read "the same reason as it may deny licensure or renewal." In subsection A 9 delete "in a professional boxing match" at the end of the sentence. Add a subsection A 10 to read: "Failure to meet financial obligations which results in collection proceedings against the bond required by 18 VAC 120-40-230."

Public Comment

Please summarize all public comment received during the public comment period and provide the agency response. If no public comment was received, please include a statement indicating that fact.

Commenter	Summary of Comment	Proposed Response
Greg Coleman	Section 20 - Definitions, Rabbit	This change is adopted.
	punch" – change to read "neck or	
	head with a chopping motion or	
	punch" (currently reads "neck with a	
	chopping motion")	
	Section 50 A - Fees. Raise fees for	This change is not adopted. The
	Boxer, Wrestler and Trainer, second	Department will begin a separate
	and cutman from \$20 to \$30 and	regulatory review process to review fees.
	raise fee for manager from \$30 to \$40.	lees.
	Section 50 B - Fees. Add	Change to add "scheduled" is
	"scheduled" to subparagraphs 1 and	adopted.
	2 to read "scheduled events of 42	adopted.
	rounds or fewer" and "scheduled	The fee change is not adopted. The
	events exceeding 42 rounds". Raise	Department will begin a separate
	the fee for events of 42 rounds or	regulatory review process to review
	fewer, with no more than one	fees.
	nontitle 10- or 12-round bout from	
	\$850 to \$1,000.	
	Section 100 - Entry requirements	This change is adopted. The change
	for manager; Section 110 - Entry	will allow for compliance with
	requirements for matchmaker;	federal law at all times without
	Section 120 - Entry requirements	subsequent regulation changes.
	for promoter; Section 130 - Entry	
	requirements for trainer, second	
	cutman. Add a paragraph stated that	
	the "Department shall approve and	
	issue all licenses in accordance with	
	the standards established by the	
	Federal Professional Boxing and	
	Safety Act and any following federal	
Cail Compantan	legislation." Section 20 - Definitions – Add a	This change is adopted. The change
Gail Carpenter	definition for "Assistant Event	This change is adopted. The change
		will increase the efficiency of the
	Inspector" – "means the individual assigned to assist the Event Inspector	supervision of events.
	in the administration of a	
	Professional Boxing Event. Also	
	add "assistant event inspector" to the	
	definition of "event officials".	
	Section 20 - Definitions, Rabbit	This change is adopted.
	punch'' – change to read "neck or	6
	head with a chopping motion or	

punch" (currently reads "neck with a	
chopping motion")	
Section 50 A - Fees . Raise fees for	This change is not adopted. The
Boxer, Wrestler and Trainer, second	Department will begin a separate
and cutman from \$20 to \$30 and	regulatory review process to review
raise fee for manager from \$30 to	fees.
\$40.	
Section 50 B - Fees. Add	Change to add "scheduled" is
"scheduled" to subparagraphs 1 and	adopted. Fee change is adopted.
2 to read "scheduled events of 42	The state of the s
rounds or fewer" and "scheduled	The fee change is not adopted. The
events exceeding 42 rounds". Raise	Department will begin a separate
the fee for events of 42 rounds or	regulatory review process to review
fewer, with no more than one	fees.
nontitle 10- or 12-round bout from	ices.
\$850 to \$1,000.	
	This change is adopted. This
Section 100 - Entry requirements for manager; Section 110 - Entry	This change is adopted. This change is adopted. The change will
requirements for matchmaker;	allow for compliance with federal
Section 120 - Entry requirements	law at all times without subsequent
v z	-
for promoter; Section 130 - Entry	regulation changes.
requirements for trainer, second	
cutman. Add a paragraph stated that	
the "Department shall approve and	
issue all licenses in accordance with	
the standards established by the	
Federal Professional Boxing and	
Safety Act and any following federal	
legislation."	
Section 170 - Duties of boxing	This change is adopted with minor
event inspectors - Add as paragraph	changes to conform to other
D – "The assistant event inspector	provisions of the regulations. (The
shall perform duties in accordance	event inspector may be the Director
with this section as instructed by the	or the program administrator.)
Director, Boxing and Wrestling	
Program Administrator, or his	
representative or the Event	
Inspector."	
Section 170 - Duties of boxing	Change adopted with minor changes
event inspectors; Section 180 -	to conform to other provisions of
Duties of boxing inspectors ;	the regulations.
Section 190 – duties of boxing	
referees; Section 200 – Duties of	
boxing judges, Section 210 –	
Duties of boxing timekeepers ;	
Section 220 – Duties of ringside	

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	physicians – Add a paragraph to all	
	sections as follows – "Comply with	
	the rules, policies and or procedures	
	set forth by the Department of	
	Professional and Occupational	
	Regulation."	
	Section 190 – Duties of boxing	This change is adopted and
	referees – Add a requirement for	language is added to Section 220 in
	referees to complete a pre-fight	addition to Section 190.
	physical prior to each event, to be	addition to section 170.
	performed by the same physician	
	1	
	conducting pre-fight physicals for	
17 177	the doctors.	
Karon Winston	Section 220 – Duties of ringside	This change is adopted. The change
	physicians – change "contest" to	will allow more flexibility in that
	"action" to read "enter the ring only	the referee may stop the action and
	after the referee has stopped or	the contest may then continue.
	suspended the contest.	
	Section 250 – Promoter to provide	This change is adopted with minor
	copy of contract with boxer at	changes to conform with the
	weigh-in; penalty for	appropriate citation for the federal
	noncompliance; contents of	law. The change will allow for
	contract. Add "and federal	compliance with federal law at all
	legislation" at the end of paragraph	times without subsequent regulation
	C.	changes.
	Section 260 3 – Equipment to be	This change is adopted. The
	provided by boxing seconds –	Association of Boxing Commissions
	strike "ringside physician" and add	is the entity specified in the federal
	the "Association of Boxing	Professional Boxing Safety Act to
	Commissions" to read "a solution of	set standards.
	a kind approved by the Association	
	of Boxing Commissions to stop	
	hemorrhaging".	
	Section 290 A – Boxing event	These changes are adopted and help
	conduct standards – replace	clarify the bandaging requirements.
	"winding" with "roll" (first sentence	etarry the sundaging requirements.
	to read "shall not exceed one roll of	
	the surgeon's adhesive"); replace	
	"cross the back of the hand twice"	
	with "cover the hand" (second	
	`	
	sentence to read "the tape may cover	
	the hand but") and add "not to	
	cover the knuckles" to the end of the	
	fifth sentence.	
	Section 380 2 e – Full contact	This change is adopted and is
	karate (kick boxing) event conduct	consistent with the change made to

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	standards – change to read	the definition of "rabbit punch".
	"chopping to the back of the neck or	
	head".	
	Rebuttal – agree with fee increase,	This change is not adopted. The
	the money has to come from	Department will begin a separate
	somewhere.	regulatory review process to review
		fees.
Tommy Nowlin	Section 230 – Application for a	This change will not be adopted
	license to conduct a boxing or	because there is no statutory basis
	wrestling event – There has become	for the change.
	a need for a professional boxing	
	event to have a minimum number of	
	scheduled rounds before the event	
	should be licensed in order to protect	
	the paying public. It is	
	recommended that before a	
	professional boxing event be	
	licensed that the promoter be	
	required to have a minimum of 24	
	rounds of professional boxing	
	scheduled.	
	Event Licensing and Conduct	Add a subsection 10 to Section
	Standards – There have been three	430 A that states "Failure to meet
	occasions within the last two years	financial obligations which results
	where the promoter failed to meet his	in collection proceedings against the
	financial obligations and the	bond required by 18 VAC 120-40-
	Department filed against the bond.	230." The Department has no
	The Department should also be able	authority to collect costs from the
	to take disciplinary action against the	bonding company.
	promoter. Suggest adding a	
	provision stating that if the promoter	
	fails to meet financial obligations he	
	would be in violation of the	
	regulations.	
	The Department incurs expenses	
	when action is taken against a bond.	
	Add a provision that permits the	
	Department to collect an additional	
	20% from the bonding company to	
	cover expenses incurred by the	
	Department.	
	Section 290 – Boxing event	It is not recommended that these
	conduct standards – The rules	rules be added for the same reason
	governing boxing are mixed in with	federal law is referenced rather than
	other regulations and are confusing.	quoted in the regulations, it permits
	It is suggested that Rules 1-27 of the	flexibility in the event of rule
	THE IS SHOVESTED THAT KILLES 1-7.7 OF THE	i nexidility in the event of fille

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	Association of Boxing Commissions be added to the regulations.	changes. Add paragraph E to Section 290 to read, "All boxing events shall be conducted in accordance with the rules set forth by the Association of Boxing Commissions". These rules may be copied and inserted into the regulation booklets or distributed in some other manner.
	Section 290 – Boxing event	This change is adopted and added to
	conduct standards – In order to assist in bringing sanctioning organizations into Virginia with championship fights, it is recommended that the Department add a paragraph stating "The Department may use the Championship Rules adopted by the Association of Boxing Commissions	subsection E of Section 290.
	in any championship fight."	
	Section 400 – Wrestling event conduct standards – Promoters of wrestling events are not required to provide the Department with individual contracts for their participants, therefore making it difficult for the Department to determine whether the bonding requirements have been met. Add a section stating "a promoter must report to the department in writing either by individual contracts or on forms provided by the department, the fees to be paid to the participants, within 24 hours of the completion of the event."	This change is adopted and will assist the department in the enforcement of 18 VAC 120-40-230.
Mr. Larson aka Peppy Lopez	Program needs more funds to better monitor southwest Virginia. Promoters have no knowledge of how to promote, should be required to know regulations, how to do paperwork and how to promote. They should know the participants are legal and able to perform and should document proper training to DPOR. Inspectors should be paid by	Fee changes are not adopted. The Department will begin a separate regulatory review process to review fees. There is no evidence to show that increased requirements for promoters would promote public health, safety and welfare. Promoters are responsible for

	promoters, add the fee onto the event	ensuring intoxicated wrestlers to not
	license fee. Wrestlers should have	participate, this is enforced by the
	EMT or paramedic present to inspect	inspectors. The gate taxes are
	them. Task Force needs to instigate	specified in statute and cannot be
	the Virginia liquor law when	changed by regulation.
	participants are too intoxicated to	
	participate. With regard to free	
	shows, there have been instances	
	where the participants were paid	
	\$3,000. Who is paying the taxes?	
	There should be a minimum \$1000	
	tax. Inspectors need to ensure	
	regulatory standards are met.	
	Rebuttal – do not raise participant	
	fees from \$20 to \$30, decrease to	
	\$10, for wrestling only.	
James Wells	Agrees with Mr. Larson and would	No response required.
	like to be an inspector, promoters	
	should follow the regulations.	

Detail of Changes

Please detail any changes, other than strictly editorial changes, that are being proposed. Please detail new substantive provisions, all substantive changes to existing sections, or both where appropriate. This statement should provide a section-by-section description - or crosswalk - of changes implemented by the proposed regulatory action. Include citations to the specific sections of an existing regulation being amended and explain the consequences of the changes.

8 VAC 120-40-10 – Scope - Delete the last paragraph regarding investigations. These provisions are in statute and need not be repeated in regulation.

18 VAC 120-40-20 – Definitions – Delete all definitions that repeat statute as follows: Boxer; Boxing; Cable Television System; Contractor; Department; Director; Event; License; Manager; Matchmaker; Person; Promote; Promoter; Trainer, Second or Cutman; Wrestler; and Wrestling. Amend definition of Boxer Registry to achieve consistency with federal law ("any entity certified by the Association of Boxing Commissions for the purposes of maintaining records and identification of boxers"; 15 USC § 6301). Add a definition of "assistant event inspector". Add "assistant event inspector" to definition of "event officials". Add a definition of firm, referenced in many sections, as follows: "Firm" means any sole proprietorship, general partnership, limited partnership, limited liability company, association or corporation or other business entity. Modify definition of "rabbit punch" to read "means a blow delivered by a boxer against his opponent that strikes the back of the opponent's neck or head with a chopping motion or punch.

18 VAC 120-40-30 – License Required – Delete entire section. License required provisions do not belong in regulation, they belong in statute and are contained in § 54.1-829.

- 18 VAC 120-40-40 License expiration and renewal Delete "individual or firm" for clarity in paragraph A. Add a paragraph D to read: "The department may deny renewal of a license for the same reasons as it may refuse initial licensure or discipline a current licensee."
- 18 VAC 120-40-50 B. Add "scheduled" to the beginning of subsections 1 and 2 to read "scheduled events".
- 18 VAC 120-40-50 C. Change the wrestling event license fee from \$50 to \$75.*
- 18 VAC 120-40-50 D. Add a provision stating that all fees are nonrefundable.
- 18 VAC 120-40-70 Application requirements –
- A. Substitute "Applicants" for "individuals and firms desiring to be issued a license". Clarity is achieved by simply using the term "Applicants".
- C. Delete entire paragraph. The provision regarding return of applications is not currently followed and should not be; applications should not be returned unless absolutely necessary (i.e. to obtain a signature). Further, regulations govern the licensees and should not mandate what the Department will do. With regard to fees, the language regarding refunds should be in the Fee Section (see 18 VAC 120-40-50 above) and, it is Department policy to allow applicants/regulants to use an existing fee for up to one year.
- D. (now C.) Add a provision giving the Department the authority to deny an application if a criminal conviction or disciplinary action would adversely affect the applicant's ability while engaged in boxing or wrestling.
- D.1.(now C.1.) Rewrite to require disclosure of all convictions. As currently written, requires the applicant to make a determination regarding the Department's judgment.
- 18 VAC 120-40-80 Entry Requirements for a Boxer Add a provision requiring a Federal ID prior to issuance of a boxer license, a Virginia license does not permit a boxer to box, a Federal ID is also required (reference 15 USC § 6305). Add a requirement for a signed certification regarding health and safety risks as required by the Muhammad Ali Boxing Reform Act effective 5/26/00 (Section 7 of the Amendments) and a requirement to provide a complete professional record. Both requirements will further protect public health, safety and welfare. Revise subsection B for clarity.

18 VAC 120-40-90 – Entry Requirements for Wrestler – Delete language in subsection C regarding suspensions and revocation, this is a qualification provision. (Add language to 18 VAC 120-40-430 giving the Department the authority to discipline a licensee for the same reasons it may deny licensure).

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18 VAC 120-40-100. Add the following sentence: "The department shall approve and issue all licenses in accordance with the standards established by the federal Professional Boxing Safety Act of 1996 (15 USC § 6301 et seq.), as amended."

18 VAC 120-40-110. Add the following sentence: "The department shall approve and issue all licenses in accordance with the standards established by the federal Professional Boxing Safety Act of 1996 (15 USC § 6301 et seq.), as amended."

18 VAC 120-40-120 - Entry Requirements for a Promoter - Add a provision requiring the promoter to certify to the following on the application:

I understand that I am not entitled to compensation in connection with a boxing match, including gate fees, until I provide the Department with a copy of any agreement in writing to which I and any boxer participating in the match are parties; a statement made under penalty of perjury that there are no other agreements; a statement of fees, charges and expenses that will be assessed by or through me on the boxer, including any portion of the boxer's purse that I receive and training expenses; all payments, gifts or benefits I am providing to any sanctioning organization affiliated with the event; any reduction in the boxer's purse contract to a previous agreement between myself and the boxer. Further, I understand that I am not entitled to compensation in connection with a boxing match until I provide the boxer I promote with the amounts of any compensation, including gate fees, or consideration that I have contracted to receive from such match; all fees, charges and expenses that will be assessed by or through me on the boxer pertaining to the event, including any portion of the boxer's purse that I will receive and training expenses; and any reduction in a boxer's purse contract to a previous agreement between myself and the boxer.

This language is required by the Muhammad Ali Boxing Reform Act effective 5/26/00 (Section 13 of the Amendments).

In addition, add the following sentence: "The department shall approve and issue all licenses in accordance with the standards established by the federal Professional Boxing Safety Act of 1996 (15 USC § 6301 et seq.), as amended."

18 VAC 120-40-130. Add the following sentence: "The department shall approve and issue all licenses in accordance with the standards established by the federal Professional Boxing Safety Act of 1996 (15 USC § 6301 et seq.), as amended."

18 VAC 120-40-140 - Requirements for approval to act as a boxing event inspector, inspector, referee, judge or timekeeper –

Add a provision requiring the judges and referees to certify the following on the application:

I understand that I am not entitled to receive any compensation in connection with a boxing match until I provide the department a statement of all consideration, including reimbursement for expenses that will be received from any source for participation in the match.

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This language is required by the Muhammad Ali Boxing Reform Act effective 5/26/00 (Section 14 of the Amendments).

18 VAC 120-40-170. Add "comply with all procedures established by the department and" to subsection C and add a new subsection D to read "The assistant event inspector shall perform all duties assigned by the event inspector".

18 VAC 120-40-180. Add "comply with all procedures established the department and" to subsection D.

18 VAC 120-40-190. Add "pass a prefight physical performed by the ringside physician in accordance with 18 VAC 120-40-220, comply with all procedures established by the department and".

18 VAC 120-40-200. Add "comply with all procedures established by the department and".

18 VAC 120-40-210. Add "comply with all procedures established by the department and".

18 VAC 120-40-220. Add "comply with all procedures established by the department and". Add a new subsection 1 as follows: "Conduct a physical examination of each referee immediately before the contest to assure his fitness to act as a referee."

18 VAC 120-400-220. In new subsection 4 change "contest" to "action".

18 VAC 120-40-230 A3. Add a reference to federal law (15 USC § 6304).

18 VAC 120-40-240 – Equipment to be provided by boxing promoters – An ambulance is required by federal law, therefore a reference to the federal law (15 USC § 6304) should be included in subsection 4.

18 VAC 120-40-250 C. Add a provision stating that all contracts must provide minimum provisions as set forth in the Association of Boxing Commissions Guidelines and contained in the federal Professional Boxing Safety Act of 1996 (15 USC § 6301 et seq.), as amended.

18 VAC 120-40-260 3. Change "ringside physician" to "Association of Boxing Commissions".

18 VAC 120-40-290. Change "winding" to "roll"; change "cross the back of the hand twice" to "cover the hand"; add a reference to the federal law (15 USC § 6304) to subsection D; add "not to cover the knuckles"; add a subsection E which states: "All boxing events shall be conducted in accordance with the rules set forth by the Association of Boxing Commissions. The

Department may use the Championship Rules adopted by the Association of Boxing Commissions in any championship fight."

18 VAC 120-40-380 2e. Add "or head" to read "chopping to the back of the neck or head (rabbit punch)".

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18 VAC 120-40-400. Add a subsection H to read: "Promoters must report to the department, within 24 hours of the completion of the event, the fees paid to the participants. Such report shall be on a form provided by the department or consist of copies of the contracts with the participants."

18 VAC 120-40-430. In subsection A, add a general provision stating that the Department may discipline a licensee for the same reasons it may deny licensure or renewal and delete language regarding denial of licensure; add a subsection A 9 regarding unsportsmanlike conduct (required by the Muhammad Ali Boxing Reform Act effective 5/26/00); add a subsection A10 to read: "Failure to meet financial obligations which results in collection proceedings against the bond required by 18 VAC 120-40-230."

Family Impact Statement

Please provide an analysis of the regulatory action that assesses the impact on the institution of the family and family stability including the extent to which the regulatory action will: 1) strengthen or erode the authority and rights of parents in the education, nurturing, and supervision of their children; 2) encourage or discourage economic self-sufficiency, self-pride, and the assumption of responsibility for oneself, one's spouse, and one's children and/or elderly parents; 3) strengthen or erode the marital commitment; and 4) increase or decrease disposable family income.

The proposed changes are expected to have no impact on families.